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Message Text

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ACTION EA-14

INFO OCT-01 ISO-00 PM-07 NSC-10 SPC-03 SS-20 RSC-01

CIAE-00 INR-10 NSAE-00 L-03 MMS-03 AID-20 DRC-01 /093 W
---------- 008195
P R 171010Z OCT 73
FM AMEMBASSY JAKARTA
TO SECSTATE WASHDC PRIORITY 9208
INFO CINCPAC
DOD

C O N F I D E N T I A L JAKARTA 12343

CINCPAC FOR POLAD

E.O. 11652: GDS
TAGS: MASS, ID
SUBJ: PROPOSED INCREASE DLG COMPLEMENT

REF: A) STATE 199099 B) STATE 200320 C) STATE 205142

1. WE WERE IN MIDST OF PREPARING REPLY TO REF A WHEN RECEIPT OF REF B CAUSED US TO RECONSIDER THE MATTER.

2. IN VIEW OF REF B OUR REPLY WILL TAKE COGNIZANCE OF TWO POSSIBILITIES - A) THAT FY 74 MAP FOR INDONESIA WILL BE FORTHCOMING IN AN AMOUNT SUFFICIENT TO FUND A SUBSTANTIAL PORTION OF THE PLANNED PROGRAM, AND B) THAT FY 74 MAP WILL BE CUT BACK VERY SUBSTANTIALLY (ALTHOUGH WE FEEL WE CANNOT ADDRESS LATTER POSSIBILITY IN SPECIFICS AT THIS TIME).

3. AS OVERALL BACKGROUND FOR THE SPECIFIC RECOMMENDATIONS FOR ADDITIONAL POSITIONS IN DLG MADE BY THE CINCPAC MANPOWER TEAM IN OCTOBER 1972 IN WHICH I CONCURRED, I WISH TO POINT OUT THAT INDONESIAN MAP WAS, IN LATE 1972, BEGINNING TO UNDERGO AN IMPORTANT DEVELOPMENT. FOLLOWING THE SHIFT OF INDONESIAN MAP IN 1971 FROM A SMALL PROGRAM DEVOTED TO CIVIC ACTION TYPE ASSISTANCE TO A LARGER
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($18 MILLION PLUS CONSIDERABLE EDA EQUIPMENT) PROGRAM

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PROVIDING MILITARY HARDWARE, USDLG BEGAN PROGRAMMING, ORDERING MATERIEL AND PROVIDING ADVANCE TRAINING FOR THE NEW MAP. IN THIS INITIAL PHASE, ONLY SMALL AMOUNTS OF THE ADDITIONAL MILITARY HARDWARE INVOLVED ACTUALLY ARRIVED IN COUNTRY, SO THE PRESSURE OF INCREASED WORK COULD LARGELY BE HANDLED BY THE EXISTING DLG PERSONNEL.

4. BY LATE 1972 THIS SITUATION HAD CHANGED AN AN EVER-INCREASING VOLUME OF MATERIEL HAD STARTED TO FLOW IN, WHILE THE FUNCTION OF PLANNING FOR FUTURE YEARS WAS IN NO WAY REDUCED. THUS - AS ESTIMATED BY THE MANPOWER TEAM- THE PRESSURE ON THE DLG WORK FORCE HAD BEGUN TO REACH A POINT WHERE THE SMOOTH CONTINUATION OF THE PROGRAM WAS ENDANGERED. THE MANPOWER TEAM THEREFORE RECOMMENDED THE ADDITION OF ELEVEN SLOTS OVER A TWO YEAR PERIOD (FY 73,74) PERIOD, STATING THEY HAD KEPT THEIR RECOMMENDATIONS TO THE ABSOLUTE MINIMUM SINCE UNDER REGULATIONS PROHIBITING ANY OVERALL INCREASE IN MAAG/MILGROUP/DLG PERSONNEL IN EAST ASIA, EVERY ADDITIONAL SLOT RECOMMENDED FOR INDONESIA WOULD REQUIRE A SIMILAR REDUCTION IN SOME OTHER EAST ASIA MAAG. THE TEAM ALSO ASSURED ME THAT THE ENLARGED DLG WOULD STILL BE SUBSTANTIALLY SMALLER THAN MAAGS/MILGRPS IN COUNTRIES WITH SMALLER MILITARY ASSISTANCE PROGRAMS.

5. AGAINST THIS BACKGROUND THE FOLLOWING RATIONALE FOR THE ELEVEN SLOTS IS VALID IN THE IMMEDIATE FUTURE WHETHER OR NOT FY 74 MATERIALIZES SUBSTANTIALLY.
A) WITH THE FIRST HALF OF FY 74 VIRTUALLY PAST, IT IS LIKELY THAT PIPELINE DELIVERIES OF ALREADY FUNDED ITEMS FROM PREVIOUS YEARS WILL CONTINUE FOR AT LEAST THE REMAINDER OF THE FY. THUS DLG PERSONNEL WILL CONTINUE TO BE GAINFULLY EMPLOYED.
B) MORE SIGNIFICAN EVEN THAN THE WORKLOAD ASSOCIATED WITH THE DELIVERY OF NEW EQUIPMENT/SPARES IS THE LARGE PART OF TIME AND EFFORT BEING EXPENDED TOWARD ESTABLISHING A VIABLE GOI MANAGEMENT BASE WITHIN HANKAM AND THE VARIOUS SERVICES. MUCH ASSISTANCE IS REQUIRED AND GIVEN IN AN ATTEMPT TO DEVELOP AND IMPROVE CONCEPTS, POLICEIS, AND PROCEDURES IN THE VITAL AREAS OF RESOURCE MANAGEMENT,
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PLANNING, PROGRAMMING, AND LOGISTICAL SUPPORT. THE ACHIEVEMENT OF A SOUND MANAGEMENT CAPABILITY IN THESE AREAS IS ESSENTIAL (AND REQUIRES SIGNIFICANT AND CONTINUOUS DLG ASSISTANCE AND SUPPORT) IF ANY DEGREE OF GOI SELF-SUFFICIENCY IS BE ATTAINED.
C) ANOTHER AREA OF CONSIDERABLE WORKLOAD IS THAT OF END ITEM UTILIZATION. THIS PERHAPS HAS NOT RECEIVED AS MUCH ATTENTION AS IT SHOULD HAVE IN THE PAST DUE TO MANPOWER CONSTRAINTS;

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HOWEVER, THERE IS MUCH MORE THAT CAN AND SHOULD BE DONE
TO MEET OUR OBLIGATIONS RELATIVE TO MONITORING THE USAGE
AND CONDITION OF PREVIOUSLY DELIVERED MAP EQUIPMENT.

6. WITH RESPECT TO THE SECOND POSSIBILITY, I.E., MUCH
REDUCEDOR ZERO MAP FUNDING FOR FY 74, AS NOTED ABOVE
OUR MANPOWER REQUIREMENTS WOULD PROBABLY NOT CHANGE FOR
AWHILE DUE TO CONTINUED PIPELINE FLOW OF ALREADY PROGRAMMED
EQUIPMENT. IF OVER LONG TERM WORK LOAD DECREASE BECOMES
APPARENT, WE WOULD THEN EXPECT TO CUT BACK DLG STAFFING
CONSISTENT WITH THE TASK FACING US.
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